

Southwest Ranches Town Council

FIRST BUDGET HEARING

Agenda of September 13, 2017

Southwest Ranches Council Chambers 6:00 PM Wednesday

13400 Griffin Road Southwest Ranches, FL 33330

<u>Mayor</u> Doug McKay <u>Vice Mayor</u> Steve Breitkreuz Town Council
Freddy Fisikelli
Gary Jablonski
Denise Schroeder

Town Administrator
Andrew D. Berns
Town Financial
Administrator
Martin Sherwood, CPA CGFO

Town Attorney
Keith M. Poliakoff, J.D.

Assistant Town
Administrator/Town Clerk
Russell C. Muniz, MMC

In accordance with the Americans with Disabilities Act of 1990, persons needing special accommodation, a sign language interpreter or hearing impaired to participate in this proceeding should contact the Town Clerk at (954) 434-0008 for assistance no later than four days prior to the meeting.

- 1. Call to Order / Roll Call
- 2. Pledge of Allegiance
- 3. Administrator Comments
- 4. Presentation by Finance

Millage Rate and Budget Hearing

Resolutions

- 5. A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA, APPROVING THE FINAL FIRE SERVICES ASSESSMENT RELATING TO THE PROVISION OF FIRE PROTECTION SERVICES, FACILITIES AND PROGRAMS IN THE TOWN OF SOUTHWEST RANCHES, FLORIDA FOR FISCAL YEAR 2017-2018 COMMENCING OCTOBER 1. 2017: PROVIDING PURPOSE AND DEFINITIONS: PROVIDING FOR THE IMPOSITION AND COMPUTATION OF **FIRE PROTECTION** ASSESSMENTS: INCORPORATING THE FIRE PROTECTION ASSESSMENT REPORT: PROVIDING FOR LEGISLATIVE DETERMINATION OF SPECIAL BENEFIT AND FAIR APPORTIONMENT; ESTABLISHING THE RATE OF ASSESSMENT; DIRECTING THE PREPARATION OF A FINAL ASSESSMENT ROLL; PROVIDING FOR A DISABLED VETERANS EXEMPTION; AUTHORIZING A PUBLIC HEARING AND DIRECTING THE PROVISION OF NOTICE THEREOF; AND PROVIDING AN EFFECTIVE DATE.
- 6. A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA, RELATING TO THE PROVISION OF SOLID WASTE SERVICES, FACILITIES AND PROGRAMS TO RESIDENTIAL PROPERTIES IN THE TOWN OF SOUTHWEST RANCHES, FLORIDA FOR FY 2017-2018 COMMENCING OCTOBER 1, 2017; PROVIDING AUTHORITY FOR SOLID WASTE SERVICES

ASSESSMENTS; PROVIDING PURPOSE AND DEFINITIONS; PROVIDING FINDINGS; INCORPORATING THE SOLID WASTE SPECIAL ASSESSMENT METHODOLOGY REPORT; APPROVING THE ASSESSMENT ROLL; AND PROVIDING AN EFFECTIVE DATE.

Tentative Millage Rate Resolution

Tentative Millage Rate Resolution

7. A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA APPROVING AND ADOPTING THE TENTATIVE MILLAGE RATE FOR TAXATION OF REAL PROPERTY LYING WITHIN THE BOUNDARIES OF THE TOWN OF SOUTHWEST RANCHES FOR THE 2017-2018 FISCAL YEAR, COMMENCING OCTOBER 1, 2017 AND ENDING SEPTEMBER 30, 2018; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE.

Ordinance - 1st Reading

8. AN ORDINANCE OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA, APPROVING THE BUDGET OF THE TOWN OF SOUTHWEST RANCHES FOR FISCAL YEAR 2017-2018, COMMENCING OCTOBER 1, 2017 AND ENDING SEPTEMBER 30, 2018; PROVIDING FOR A BUDGET BASIS; PROVIDING FOR EXPENDITURE OF FUNDS; PROVIDING FOR CARRYOVER OF FUNDS; PROVIDING FOR NOTICE; PROVIDING FOR SEVERABILITY; PROVIDING FOR CONFLICT; AND, PROVIDING FOR AN EFFECTIVE DATE.

9. Adjournment

PURSUANT TO FLORIDA STATUTES 286.0105, THE TOWN HEREBY ADVISES THE PUBLIC THAT IF A PERSON DECIDES TO APPEAL ANY DECISION MADE BY THIS COUNCIL WITH RESPECT TO ANY MATTER CONSIDERED AT ITS MEETING OR HEARING, HE OR SHE WILL NEED A RECORD OF THE PROCEEDINGS, AND THAT FOR SUCH PURPOSE, THE AFFECTED PERSON MAY NEED TO ENSURE THAT A VERBATIM RECORD OF THE PROCEEDING IS MADE, WHICH RECORD INCLUDES THE TESTIMONY AND EVIDENCE UPON WHICH THE APPEAL IS TO BE BASED. THIS NOTICE DOES NOT CONSTITUTE CONSENT BY THE TOWN FOR THE INTRODUCTION OR ADMISSION OF OTHERWISE INADMISSIBLE OR IRRELEVANT EVIDENCE, NOR DOES IT AUTHORIZE CHALLENGES OR APPEALS NOT OTHERWISE ALLOWED BY LAW.



Town of Southwest Ranches 13400 Griffin Road Southwest Ranches, FL 33330-2628

(954) 434-0008 Town Hall (954) 434-1490 Fax Town Council Doug McKay, Mayor Steve Breitkreuz, Vice Mayor Freddy Fisikelli, Council Member Gary Jablonski, Council Member Denise Schroeder, Council Member

Andrew D. Berns, Town Administrator
Keith M. Poliakoff, JD, Town Attorney
Russell Muniz, Assistant Town Administrator/Town Clerk
Martin D. Sherwood, CPA, CGMA, CGFO, Town Financial Administrator

COUNCIL MEMORANDUM

TO: Honorable Mayor McKay and Town Council

VIA: Andrew D. Berns, Town Administrator

FROM: Martin D. Sherwood, Town Financial Administrator

DATE: 9/13/2017

SUBJECT: FY 2017-2018 Final Fire Assessment Rates

Recommendation

To consider and adopt the recommended fire assessment rates for Fiscal Year 2017-2018 as identified in Exhibit A to the accompanying fire assessment resolution thereby funding fire services for the coming year with a 15.8% aggregate cost increase. Further recommendation includes ratifying the annual special tax exemption for disabled veterans incorporated herein.

Strategic Priorities

- A. Sound Governance
- C. Reliable Public Safety
- D. Improved Infrastructure

Background

Nearly all municipalities within Broward County utilize a provision in State of Florida Statute to at least partially fund fire operations which provide a benefit to property (and consequently to property owners) through a non ad-valorem assessment. The requirement that the assessments be fairly and equally apportioned is reflected in the existing rate structure and rates in accordance with an independent consultant study. An aggregate assessment increase of 15.8% is proposed for Fiscal Year 2017 – 2018 (FY 2018) and was utilized to balance the FY 2018 Proposed Budget.

The proposed rate for residential properties, the largest resource using category, increases \$70.36 this year. This increase of \$5.86 monthly (approx.) means that the Town of Southwest Ranches will only slightly remain the highest full cost recovery equivalent rate in Broward County.

A few arguments may be made to put this proposed rate into perspective:

- 1. The FY 2018 Town of Southwest Ranches residential full cost recovery fire assessment property category remains the highest in Broward County by only \$23.24 annually or \$1.94 monthly (compared to City of Tamarac).
- 2. While the Southwest Ranches' <u>residential</u> fire assessment increase is 15.70%, four municipalities (Lighthouse Point, Coral Springs, Dania Beach, and West Park) have greater full cost recovery equivalent % increases for FY 2018.
- 3. The FY 2018 Town of Southwest Ranches residential fire assessment property category rate of \$518.49 is actually only \$75.98 higher than the <u>FY 2012</u> rate of \$442.51.
- 4. It is set against the backdrop of being the seventh lowest combined operating and debt millage rates (among 31 taxing authorities/municipalities) within Broward County. In other words, it appears that many municipalities are not fully transparent with their true cost of Fire services within their operating millage. Considered in the aggregate, SWR's Fire rates are likely comparable to other municipalities.
- 5. Lastly, the rate is assessed at 100% full cost recovery. This supports Southwest Ranches Town policy of fire control <u>not</u> being subsidized by General Fund dollars as are some other Municipal fire assessment rates.

As of September 30, 2016, higher than anticipated Fire Assessment collections coupled with lower than anticipated Volunteer Fire costs (primarily operating) were realized resulting in a favorable \$154,915 increase to restricted General Fund fire control fund balance totaling \$463,897. \$100,000 of this restricted fund balance was transferred in FY 2016 and now remains restricted within the Capital Projects Fund to partially fund new Fire Rescue modular facilities for FY 2018.

Subsequent recommendations for Town Council consideration regarding the use of these restricted funds will be ongoing. At present, it is recognized that a permanent Emergency Operations Center (EOC)/Fire facility is needed to better ensure fire protection response after a severe weather event. Funding for this project among others (like capital equipment investment/replacement) has not been identified.

Fiscal Impact/Analysis

Exhibit A to the proposed resolution identifies the property categories and unit of assessment f each category. Proposed rates for property categories are higher from the current year's (FY 201 2017) rates. Increases within all property categories result primarily from a newly negotiated a approved five (5) year Public Safety – Fire contract with the Town of Davie effective October 2017. The proposed budget also funds significant program modifications related to the Volunte Fire Rescue operations to improve the quality of safety equipment for personnel (i.e. SCBA)

Bunker Gear) and to enable the procurement of mobile TDMA technology communicative equipment compatible throughout all of Broward County. These items have been discussed and a presented in the FY 17-18 Proposed Budget Book. A budget workshop held during Auguidentified \$22,883 in Volunteer Fire TDMA equipment savings. This savings was placed within the protection/control contingency account to potentially enable partial funding for forthcomin mandatory fire modular station communication equipment.

The "% Effort Allocation" column represents the portion of total fire related expenses anticipated for each category of protected property. The "Amount" column represents the amount apportioned to each category based on the assessment need multiplied by the percent of effort allocated to each category. The total category amount is then divided by the number of total units within the category to arrive at the "per unit" rate. This rate is the one reflected in the "Total Proposed Rates FY 17/18" column. The proposed rate can be compared to the current year rate which is identified in the next column. Finally, the resulting difference for each category's proposed rate is represented in the far-right column.

If not adopted, the assumption is that the costs covered by the Fire Protection Assessment (\$2,117,944) would remain necessary and come from the General Fund. The anticipated net fiscal impact for the Town would be a reduction in General Fund revenue available for General Fund operations of approximately 17% (17.43%). Finally, the total dollar impact to the Town's General Fund from seven (7) Broward County Property Appraiser qualified disabled veterans (a decrease from nine in the prior year) is \$3,629 (\$518.49 x 7 residents). This amount is revenue forgone but expresses a token of appreciation for years of service to this nation.

Staff Contact:

Martin D. Sherwood, Town Financial Administrator Richard Strum, Controller

ATTACHMENTS:

Description	Upload Date	Туре
Reso 2017-xxx Final Fire Assessment 2017-2018-TA Approved		Resolution
Reso-FY 2018 Fire Assessment Worksheet-FINAL-rev-Exhibit	9/4/2017	Resolution

RESOLUTION NO. 2017-xxx

A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA, APPROVING THE FINAL SERVICES ASSESSMENT RELATING TO PROVISION OF FIRE PROTECTION SERVICES, FACILITIES AND PROGRAMS IN THE TOWN OF SOUTHWEST RANCHES, FLORIDA FOR FISCAL YEAR 2017-2018 COMMENCING OCTOBER 1, 2017; **PROVIDING PURPOSE DEFINITIONS; PROVIDING FOR THE IMPOSITION AND** COMPUTATION OF FIRE PROTECTION ASSESSMENTS: INCORPORATING THE FIRE PROTECTION ASSESSMENT REPORT; PROVIDING FOR LEGISLATIVE DETERMINATION BENEFIT AND FAIR APPORTIONMENT; OF SPECIAL ESTABLISHING THE RATE OF ASSESSMENT; DIRECTING THE PREPARATION OF A FINAL ASSESSMENT ROLL; PROVIDING FOR A DISABLED VETERANS EXEMPTION; AUTHORIZING A PUBLIC HEARING AND DIRECTING THE PROVISION OF NOTICE THEREOF; AND PROVIDING AN **EFFECTIVE DATE.**

WHEREAS, the Town Council of the Town of Southwest Ranches, Florida, has enacted Ordinance No. 2001-09 (the "Ordinance"), which authorizes the imposition of Fire Service Assessments for fire services, facilities, and programs against Assessed Property located within the Town; and

WHEREAS, pursuant to Ordinance 2001-09, the re-imposition of a Fire Services Assessment for fire services, facilities, and programs for Fiscal Year 2017-2018 requires certain processes such as the preparation of the Preliminary Fire Services Assessment Roll; and

WHEREAS, annually, a Preliminary Fire Services Assessment Resolution describing the method of assessing fire costs against assessed property located within the Town, directing the preparation of an assessment roll, authorizing a public hearing and directing the provision of notice thereof is required by the Ordinance for re-imposition of Fire Assessments; and

WHEREAS, the Town Council imposed a Fire Assessment for the previous fiscal year (FY 2016-2017), and the re-imposition of a Fire Assessment for fire services, facilities, and programs each fiscal year is an equitable and efficient method of allocating and apportioning Fire Assessed Costs among parcels of Assessed Property; and

WHEREAS, the Town Council, during the Fiscal Year 2012-2013, made an initial policy decision and adopted Resolution 2012-034, regarding legally recognized disabled veterans who live on homesteaded properties titled in their name in the Town, and who have received a Disabled Veterans ad valorem tax

exemption providing them with a 100% exemption for Fire Service Assessments pursuant to a June 23, 2011 unanimous vote and wish to provide for such exemption for the Fiscal Year 2017-2018.

WHEREAS, the Town Council of the Town of Southwest Ranches, Florida, desires to re-impose a fire service assessment program within the Town using the tax bill collection method for the Fiscal Year beginning on October 1, 2017, and deems it to be in the best interests of the citizens and residents of the Town of Southwest Ranches to adopt this Annual Rate Resolution so that the Town may reimpose Fire Assessments for Fiscal Year 2017-2018.

NOW, THEREFORE, BE IT RESOLVED BY THE TOWN COUNCIL OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA:

Section 1. That the foregoing "WHEREAS" clauses are hereby ratified and confirmed as being true and correct and are hereby made a specific part of this Resolution.

Section 2. Authority. This final resolution is adopted pursuant to the provisions of Ordinance No. 2001-9, the Preliminary Assessment Resolutions (Resolution 2015-062), and sections 166.021 and 166.041, Florida Statutes, and other applicable provisions of law.

Section 3. Purpose and Definitions. This Resolution constitutes the Final Fire Services Assessment Resolution as defined in the Ordinance (codified as Sections 12-19 through 12-85 in the Town of Southwest Ranches Code of Ordinances), which re-imposes Fire Assessments for the Fiscal Year beginning October 1, 2017. All capitalized words and terms not otherwise defined herein shall have the meanings set forth in the Ordinance. Unless the context indicates otherwise, words imparting the singular number include the plural number, and vice versa. As used in this resolution, the following terms shall have the following meanings, unless the context hereof otherwise requires:

"**Dwelling Unit**", as it relates to this Fire Assessment which, may differ from the definition contained within the Town's Land Development Code, means (1) a building, or portion thereof, available to be used for residential purposes, consisting of one or more rooms arranged, designed, used, or intended to be used as living quarters for one family only, or (2) the use of land in which lots or spaces are offered for rent or lease for the placement of mobile homes or the like for residential purposes. A mobile home is an individual Dwelling Unit. For purposes of this Resolution and imposition of the Fire Assessment, a Dwelling Unit, as defined herein, may be located on parcels other than residential property under the Town's zoning and development regulations.

<u>Section 4.</u> Provision and funding of Fire Protection Services. Upon the imposition of a Fire Protection Assessment for fire protection services, facilities, or programs against Assessed Property located within the Town as determined by the Broward County Property Appraiser (BCPA) in conjunction with the Town's Fire

Assessment Study, the Town shall provide fire protection services to such Assessed Property. A portion of the cost to provide such fire protection services, facilities, or programs shall be funded from proceeds of the Fire Protection Assessments. The remaining costs of providing fire protection services, facilities, and programs shall be funded by lawfully available Town revenues other than Fire Protection Assessment proceeds. Costs related to the provision of Emergency Medical Services (EMS) have not been included in the Fire Protection Assessed Costs and shall be paid for by the Town from other lawfully available funds and shall not be paid out of Fire Assessment revenues.

A. It is hereby ascertained, determined, and declared that each parcel of Assessed Property located within the Town will be benefitted by the Town's provision of fire protection services, facilities, and programs in an amount not less than the Fire Protection Assessment imposed against such parcel, computed in the manner set forth in this Initial Assessment Resolution.

Section 5. Imposition and Computation of Fire Protection Assessments. Fire Protection Assessments shall be imposed against all Assessed Parcels within the Assessment Property Categories as determined by the Broward County Property Appraiser in conjunction with the Town's Fire Assessment Study. Fire Protection Assessments shall be computed in the manner set forth in this Final Assessment Resolution, more specifically as presented in Exhibit "A" which utilizes the Assessment methodology in the Fire Assessment (Willdan) Report dated September 12, 2011 and approved by Council on September 12, 2011. Where the use of a building or buildings on a parcel indicates a use different from the DOR Code assigned to the parcel, the Town and the BCPA has the authority to impose the appropriate rate based on the use of the building or buildings regardless of the DOR Code assigned to the parcel. Where multiple buildings on a parcel have different uses, the Town and the BCPA shall impose the appropriate rate based on the use of each individual building. The Fire Protection Assessment imposed on the parcel shall be the total of the Fire Protection Assessments calculated for all buildings on the parcel, excluding for barns on Residential Property with an assessed Dwelling Unit or noncommercial barns on Vacant/Agricultural Property.

<u>Section 6.</u> Legislative Determination of Special Benefit and Fair **Apportionment.** The legislative determinations of special benefit and fair apportionment embodied in the Initial Assessment Resolution and Final Assessment Resolution are affirmed and incorporated herein by reference.

<u>Section 7</u>. Determination of Fire Protection Assessment costs; Establishment of Final Fire Protection Assessment Rates.

A. The Fire Protection Assessed Costs to be assessed and apportioned among benefitted parcels pursuant to the Cost Apportionment and the Parcel Apportionment for Fiscal Year 2017-2018, is the amount determined in the Estimated Fire Protection Assessment Rate Schedule as described in the, attached as Exhibit "A". The approval of the Final Fire Protection Assessment Rate Schedules by the adoption of this Final Assessment Resolution determines the amount of the Fire Protection Assessed Costs. The remainder, if any, of

such Fiscal Year budget for fire protection services, facilities, and programs shall be funded from available Town revenue other than Fire Protection Assessment proceeds.

- B. The estimated Fire Protection Assessments specified in the Preliminary Fire Protection Assessment Rate Schedules as described in the Report are hereby established to fund the specified Fire Protection Assessed Costs determined to be assessed in Fiscal Year 2017-2018 commencing on October 1, 2017.
- C. The estimated Fire Protection Assessments established in this Final Assessment Resolution for Fiscal Year 2017-2018 shall be the proposed assessment rates applied by the Town Administrator or Town Financial Administrator in the preparation of the Final Assessment Roll for the Fiscal Year commencing October 1, 2017, as provided in Section 7 of this Final Assessment Resolution.

Section 8. Final Assessment Roll.

- A. The Town Administrator or Town Financial Administrator is hereby directed to prepare, or cause to be prepared, a Final Assessment Roll for the Fiscal Year commencing October 1, 2017, in the manner provided in the Code. The Assessment Roll shall include all Assessed Parcels within the Property Use Categories. The Town Administrator or Town Financial Administrator shall apportion the estimated Fire Protection Assessed Cost to be recovered through Fire Protection Assessments in the manner set forth in this Final Assessment Resolution and the Report.
- B. A copy of this Final Assessment Resolution, documentation related to the estimated amount of the Fire Protection Assessed Cost to be recovered through the imposition of Fire Protection Assessments, and the Final Assessment Roll shall be maintained on file in the Office of the Town Clerk and open to public inspection. The foregoing shall not be construed to require that the Final Assessment Roll be in printed form if the amount of the Fire Protection Assessment for each parcel of property can be determined by the use of a computer terminal available to Town staff.
- C. It is hereby ascertained, determined, and declared that the method of determining the Fire Protection Assessments for fire protection services as set forth in this Final Assessment Resolution and the attached as Exhibit "A" is a fair and reasonable method of apportioning the Fire Protection Assessed Cost among parcels of Assessed Property located within the Town as determined by the Broward County Property Appraiser in conjunction with the Town's Fire Assessment Study.

<u>Section 9.</u> Recognized Disabled Veterans Exemption. Legally recognized Disabled Veterans, who live on homesteaded properties titled in their name within the

Town, who have received a disabled veteran's ad valorem tax exemption from the BCPA, shall be exempt from the collection of the Fire Assessment. The Town shall buy down this 100% exemption with non-assessment funds.

- <u>Section 10</u>. Confirmation of Public Hearing. The Town Council hereby confirms that a public hearing was held at 6:00 p.m. on September 13, 2017, at the Southwest Ranches Council Chambers, 13400 Griffin Road, Florida, 33330, at which time the Town Council received and considered comments on Fire Assessments from the public and affected property owners and considered imposing Fire Assessments for the Fiscal Year beginning October 1, 2017, and collecting such assessments on the same bill as ad valorem taxes.
- **Section 11. Notice by Publication.** The Town Council confirms that a notice of the public hearing authorized by Section 10 hereof in the manner and time provided in Section 12-53 of the Code was published no later than August 24, 2017.
- <u>Section 12</u>. **Notice By Mail.** The Town Council confirms, in the event circumstances described in the Ordinance so require, that the Town through the Broward County Property Appraiser has provided notice by mail to the Owner of each parcel of Assessed Property. Notices were mailed no later than Wednesday, August 24, 2017. The notices are in compliance with the provisions of section 200.069(10)(a), Florida Statutes, and are consistent with the requirements of the Uniform Assessment Collection Act and the Ordinance.
- <u>Section 13.</u> Severability. If any clause, section or other part of this Resolution shall be held by any court of competent jurisdiction to be unconstitutional or invalid, such unconstitutional or invalid part shall be considered as eliminated and in no way affecting the validity of the other provisions of this Resolution.
- <u>Section 14.</u> Application of Assessment Proceeds. Proceeds derived by the Town from the Fire Protection Assessments shall be deposited into the Restricted General Fund Fire Protection/Control Assessment Fund Balance Account and used for the provision of fire protection/control services, facilities, and programs. In the event there is any Fire Protection/Control Assessment fund balance remaining at the end of the Fiscal Year, such balance shall be carried forward and used only to fund fire protection/control services, facilities, and programs.
- **Section 15. Effective Date.** This Resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED by the Town Council of the Town of Southwest Ranches,

Florida, this	_ day of, 20	17, on a motion by	
and seconded by _			
McKay Breitkreuz Fisikelli Jablonski Schroeder		Ayes Nays Absent	
ATTEST:		Doug McKay Mayor	
Russell Muñiz, Ass	istant Town Administrate	or/Town Clerk	
Approved as to Fo	rm and Correctness:		
Keith Poliakoff, J.D	D., Town Attorney		

114370480.1

EXHIBIT A

Town of Southwest Ranches Proposed FY 2017/2018 **Fire Assessment Worksheet**

Fire Administration Department Volunteer Fire Service Department

Volunteer Fire Fund							
Expenditures		/ 2017-2018		eneral Fund Portion	A	Fire Assessment Portion	
% Allocation per Consultant Study for FR Contractual Services Only				57.70%		42.30%	
Direct Expenses:							
Fire Rescue Contractual Service	\$	3,185,000	\$	1,837,745	\$	1,347,255	
Operating Expenses		243,224		N/A		243,224	
Non-Operating Debt		29,485		N/A		29,485	
Capital Outlay		164,838		N/A		164,838	
Sub-Total	\$	3,622,547	\$	1,837,745	\$	1,784,802	
Other Expenses							
Publication & Notification Costs						1,512	
Statutory Discount						91,584	
Collections Cost						17,694	
Fire Assessment Cost Allocation of T Personnel\Contractual Costs	ownwide	e				199,469	
Fire Protection/Control Contingency						22,883	
Total Fire Assessment Expenses					\$	2,117,944	

Based On Consultant Study

Property Category	Assess Unit Type	% Effort Allocation	Amount	Total oposed Rates Y 17/18	As	Total ssessed Rates Y 16/17	ference: icrease
Residential - 2569 Units	Per Dwelling Unit	62.8912%	\$ 1,332,001	\$ 518.49	\$	448.13	\$ 70.36
Commercial - 353,511 SF	Per Sq.Ft. Bldg Area	15.0283%	\$ 318,291	\$ 0.90	\$	0.80	\$ 0.10
Indust/Warehouse - 116,081 SF	Per Sq.Ft. Bldg Area	9.5818%	\$ 202,937	\$ 1.75	\$	1.47	\$ 0.28
Institutional - 481,088 SF	Per Sq.Ft. Bldg Area	6.2499%	\$ 132,369	\$ 0.28	\$	0.24	\$ 0.04
Vacant/Agricultural - 1,436 Acres	Per Acre	6.2488%	\$ 132,346	\$ 92.16	\$	79.44	\$ 12.72
Total	:	100%	\$ 2,117,944				



Town of Southwest Ranches 13400 Griffin Road Southwest Ranches, FL 33330-2628

(954) 434-0008 Town Hall (954) 434-1490 Fax Town Council Doug McKay, Mayor Steve Breitkreuz, Vice Mayor Freddy Fisikelli, Council Member Gary Jablonski, Council Member Denise Schroeder, Council Member

Andrew D. Berns, Town Administrator Keith M. Poliakoff, JD, Town Attorney Russell Muniz, Assistant Town Administrator/Town Clerk Martin D. Sherwood, CPA, CGMA, CGFO, Town Financial Administrator

COUNCIL MEMORANDUM

TO: Honorable Mayor McKay and Town Council

VIA: Andrew D. Berns

FROM: Martin D. Sherwood

DATE: 9/13/2017

SUBJECT: FY 2017-2018 Final Solid and Bulk Waste Assessment Rates

Recommendation

To establish solid, bulk waste and recycling collection rates for residential customers as identified in Exhibit A to the accompanying solid waste collection and disposal resolution.

Strategic Priorities

A. Sound Governance

B. Enhanced Resource Management

Background

To generate revenues sufficient for vendor payments for solid waste, recycling, and bulk waste collection and disposal, the Town assesses a "solid waste assessment." As all property owners within the Town benefit by the existence of this service, the costs of service provision are equitably shared. In the past, changes in service provider(s) and increased efficiency, resulted in solid waste disposal/"tipping" fee decreases. Customers experienced up to an approximately thirty-seven (37%) decrease in costs in Fiscal Years 2013, 2014 and 2015. For FY 2016, a small increase in solid waste assessments was necessary due to combined mandated contractual escalators (primarily consumer price and fuel indices) while in FY 2017 rates were held flat. The rate reductions in the past resulted from the negotiation of a contract which has now expired. Accordingly, a competitive bid process was initiated and resulted in a

new service contract with increases of approximately 73% for FY 2018 (\$1,379,644 vs. \$797,582).

Fiscal Impact/Analysis

The Town of Southwest Ranches provides solid waste, recycling, and bulk waste collection and disposal services to its residents through a new contractual agreement with the goal of providing regular and courteous services at a fair cost. Following the applicable State of Florida Statute concerning the equitable apportionment of assessments, Town staff, in collaboration with an independent consultant and the Broward County Property Appraiser, have identified assessment categories and rates based on approximate square footage of lots. Additionally, Staff is recommending a general increase below market utilizing unrestricted Solid Waste fund net assets of \$300,894 resulting in an approximate 25% net increase of total solid waste assessment expenses "smoothed" across all collection parcel sizes. The residential assessment rate for up to 41,200 in lot square footage would increase from \$389.65 to \$455.54 (approximately 17%) while the assessment rate for more than 106,999 of lot square footage would increase from \$510.01 to \$683.60 (approximately 34%). Future year increases seem probable to obtain then remain a fully user based funded operation.

A summary table of the proposed rates and their relation to the current year is provided as "Exhibit A" to the accompanying resolution. There one sees the total number of customers within each category and the anticipated change in rates. Also, contractual modifications including compliance targets to Solid/Bulk Waste service and operations are proposed for FY 2018.

The proposed assessment structure and rates were utilized to balance the Solid Waste Fund contained with the proposed budget document transmitted in July of this year. Adoption of the proposed rate structure is sufficient to fund the identified services in Fiscal Year 2017–2018.

Staff Contact:

Martin D. Sherwood, Town Financial Administrator Richard Strum, Controller

ATTACHMENTS:

Description	Upload Date	Туре
Reso 2017-xxx FINAL 2017-2018 Solid & Bulk Waste Assessment-TA Approved	9/6/2017	Resolution
Reso FY 2018 SW&BW Assessment-FINAL-EXHIBIT A	9/4/2017	Resolution

RESOLUTION NO. 2017-xxx

A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA, RELATING TO THE PROVISION OF SOLID WASTE SERVICES, FACILITIES AND PROGRAMS TO RESIDENTIAL PROPERTIES IN THE TOWN OF SOUTHWEST RANCHES, FLORIDA FOR FY 2017-2018 COMMENCING OCTOBER 1, 2017; PROVIDING AUTHORITY FOR SOLID WASTE SERVICES ASSESSMENTS; PROVIDING PURPOSE AND DEFINITIONS; PROVIDING FINDINGS; INCORPORATING THE SOLID WASTE SPECIAL ASSESSMENT METHODOLOGY REPORT; APPROVING THE ASSESSMENT ROLL; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, the Town Council has adopted a Solid Waste Service Assessment Ordinance, Ordinance Number 2002-8 (the "Ordinance") on final reading at the Town Council meeting of June 24, 2002; and

WHEREAS, the adoption of solid waste assessment rates resulting from the Town Council's policy direction requires the annual adoption of an Initial Assessment Resolution and the annual adoption of a Final Assessment Resolution, as required under the Ordinance as well as under the Uniform Method of Collection provided under Florida Statutes Chapter 197.3632;

NOW, THEREFORE, BE IT RESOLVED by the Town Council of the Town of Southwest Ranches, Florida:

Section 1. Authority. This resolution is adopted pursuant to the provisions of Ordinance No. 2002-8 as codified and as may have been amended, sections 166.021 and 166.041, Florida Statutes, and other applicable provisions of law.

Section 2. Purpose and Definitions. This resolution constitutes the Final Assessment Resolution as defined in the Ordinance (codified as Sections 16-108 through 16-173 in the Town of Southwest Ranches Code of Ordinances, hereinafter "Code"). All capitalized words and terms not otherwise defined herein shall have the meanings set forth in the Ordinance. Unless the context indicates otherwise, words imparting the singular number include the plural number, and vice versa. As used in this resolution, the following terms shall have the following meanings, unless the context hereof otherwise requires:

"Assessed Parcel" means those parcels with one or more Dwelling Units which are specially benefitted by the provision of solid waste collection and disposal services and which are subject to the Solid Waste Assessments authorized by this Initial Resolution.

"Bulk Waste" means materials including yard trash, white goods, and clean debris, as such terms are defined in §16-108 of the Code, as may be amended, generated from residential activities and those materials generally outlined in §16-19 of the Code as acceptable for bulk trash pickup.

"Commercial Property" or "Non-residential Property" means collectively those Parcels with DOR Codes or Use Codes indicating uses other than single-family residential uses and that have no Dwelling Units present on the parcel. Commercial Property or Non-residential Property, for the purposes of this Resolution, includes commercial, institutional, industrial/warehouse, vacant/agricultural and other all uses, except for Residential Property as defined in this Initial Resolution. As Non-residential Properties are billed directly for services by the Town's Solid Waste Provider, such parcels are not subject to the Assessments authorized by this Initial Resolution.

"DOR Code" means a property land use code established in Rule 12D-8.008, Florida Administrative Code, assigned by the Property Appraiser to Parcels within the Town. Additionally, the Broward County Property Appraiser assigns property Use Codes to parcels and structures. DOR Codes and associated Use Code descriptions are used in the development of the Solid Waste Assessments set forth in this Resolution and in preparation of the Assessment Roll.

"**Dwelling Unit**", as it relates to the Solid Waste Assessment which, may differ from the definition contained within the Town's Land Development Code, means (1) a building, or portion thereof, available to be used for residential purposes, consisting of one or more rooms arranged, designed, used, or intended to be used as living quarters for one family only, or (2) the use of land in which lots or spaces are offered for rent or lease for the placement of mobile homes or the like for residential purposes. A mobile home is an individual Dwelling Unit. For purposes of this Resolution and imposition of the Solid Waste Assessment, a Dwelling Unit, as defined herein, may be located on parcels other than residential property under the Town's zoning and development regulations.

"Estimated Solid Waste Assessment Rate Schedule" means that rate schedule as specified in the Report set forth in Exhibit "A", attached hereto and incorporated herein by reference, specifying the Solid Waste Assessed Costs and the estimated Solid Waste Assessments.

"Household Waste" means and includes garbage, rubbish, and recovered materials, as those terms are defined in §16-108 of the Code, as may be amended, and recyclable materials as defined in §16-24 of the Code, as may be amended, generated from residential activities and excluding Bulk Waste.

"Report" or "Town of Southwest Ranches Solid Waste Assessment Report" means the report detailing the development of the Solid Waste Assessment

Rates by New Community Strategies amended and revised per Council action dated September 12, 2011.

"Residential Property" means those Assessed Parcels with a DOR Code number on the following list or range: 1 - 9, 63 used as residential, 66 - 69 used as residential, 71 used as residential, or otherwise designated as residential property under the DOR Codes and Use Codes as determined by the Broward County Property Appraiser, in conjunction with the Town's Solid Waste Assessment Study. Residential Property includes single family/duplex as well as single family developed property with multiple dwelling units. Residential Property, for purposes of this Resolution and imposition of Solid Waste Assessments, shall include all parcels with one or more Dwelling Units present on the parcel regardless of the DOR Code number or Use Code assigned to the parcel as determined by the Broward County Property Appraiser in conjunction with the Town's Solid Waste Assessment Study. All Residential Property shall be assessed based on the number of Dwelling Units for Household Waste and based on parcel size for Bulk Waste according to the rate schedule in the Report, by New Community Strategies amended and revised per Council action dated September 12, 2011, and as may be modified in the Final Resolution adopted herein.

"Vacant/Agricultural Property" means those Assessed Parcels designated as vacant or agricultural in the Property Appraiser's Data Base and that have no dwelling units on the parcel. For purposes of this Resolution, Vacant/Agricultural Property is treated as Commercial or Non-residential Property.

Section 3. Provision and Funding of Solid Waste Services.

- A. Upon the imposition of a Solid Waste Assessment for solid waste collection and disposal services, facilities, or programs against Assessed Property located within the Town, solid waste collection and disposal services shall be provided to such Assessed Property. It is the Town's intent to fully fund residential solid waste services, facilities, or programs from proceeds of the Solid Waste Assessments.
- B. It is hereby ascertained, determined, and declared that each parcel of Assessed Property located within the Town will be benefitted by the Town's provision of solid waste services, facilities, and programs in an amount not less than the Solid Waste Assessment imposed against such parcel, computed in the manner set forth in this Final Assessment Resolution.

<u>Section 4.</u> Imposition and Computation of Solid Waste Assessments. Solid Waste Assessments shall be imposed against all Assessed Parcels according to the applicable property size rate classification as determined by the Broward County Property Appraiser in conjunction with the Town's Solid Waste Assessment Study. Solid Waste Assessments shall be computed and imposed in the manner set forth in this Final Assessment Resolution, more specifically as presented in the Report by New Community Strategies amended and revised per Council action dated September 12, 2011.

- <u>Section 5.</u> Legislative Determination of Special Benefit and Fair **Apportionment.** It is hereby ascertained, determined, and declared that the solid waste services to be funded by the Solid Waste Assessments provide special benefit to the Assessed Property based upon the following legislative determinations.
- A. Upon the adoption of this Initial Assessment Resolution determining the Solid Waste Assessed Costs and identifying the Assessed Property to be included in the Assessment Roll, the legislative determinations of special benefit ascertained and declared in Sections 16-109 and 16-110 of the Code are hereby ratified and confirmed.
- B. It is fair and reasonable to use the DOR Codes, Use Codes, number of Dwelling Units, and parcel size data maintained by the Broward County Property Appraiser in the apportionment methodology because: (1) the Tax Roll database employing the use of such property use codes is the most comprehensive, accurate, and reliable information readily available to determine the property use and acreage for property within the Town, and (2) the Tax Roll database employing the use of such property use codes is maintained by the Broward County Property Appraiser and is thus consistent with parcel designations on the Tax Roll. This compatibility permits the development of an Assessment Roll in conformity with the requirements of the Uniform Method of Collection.
- C. Where data available from the Broward County Property Appraiser was insufficient, the Town has verified and/or supplemented such data as needed for use in the determination of the Cost Apportionment and the Parcel Apportionment. It is fair and reasonable to use such additional data provided by the Town because such data provides a more accurate and complete record of property use and the structures on property.
- D. Apportioning Solid Waste Assessed Costs among residential property based upon studies of demand for service and waste generation quantities by type of waste stream and by service areas within the Town is fair and reasonable and proportional to the special benefit received.
- E. The value of Residential Property does not determine the scope of the required solid waste collection and disposal services. The Town has determined that the special benefit to Assessed Parcels and the demand for solid waste services varies by the type of waste stream. Household Waste has been determined to relate primarily to the number of Dwelling Units on Assessed Parcels. Bulk Waste has been determined to relate primarily to the size of the parcel. Based upon studies conducted for the Town, the relative potential demand for solid waste services to residential properties is driven by the number of dwelling units for Household Waste and the size of the assessed parcel for Bulk Waste.

- F. A Solid Waste Services Assessment Report (SWSAR) by New Community Strategies amended and revised per Council action dated September 12, 2011, analyzed waste generation by type of waste and incorporates findings of several studies of waste generation in the Town. Based on such studies, it has been determined that a large portion of the Town's waste stream results from Bulk Waste, which primarily consists of vegetative debris. Given the high rate of Bulk Waste generation in the Town, it is fair and reasonable to separately analyze the costs of and demand for solid waste services by the following types of waste: Household Waste and Bulk Waste.
- G. Household Waste is generated relatively consistently on a per dwelling unit basis. Therefore, it is fair and reasonable to assess for costs related to Household Waste based on the number of Dwelling Units on each Assessed Parcel. Such per dwelling unit rates for Household Waste are fair and reasonable and do not exceed the special benefit to Assessed Parcels.
- H. Bulk Waste, including but not limited to vegetative debris and livestock waste, generation rates are generally proportionate to the size of the parcel. Waste generation studies have concluded that areas of the Town with larger lots generate substantially greater tonnage of Bulk Waste per parcel than areas of the Town with smaller parcels.
- I. It is fair and reasonable to create assessment rate classes for Bulk Waste based on lot square footage ranges identified through analysis of solid waste generation and collection studies performed for the Town. It is fair and reasonable to allocate Bulk Waste assessed costs to each rate class in a manner that increases the share of costs on the assessed parcel as the parcel size increases. Therefore, the proposed Bulk Waste services assessment rates presented in the SWSAR Report are fair and reasonable and do not exceed the special benefit to Assessed Parcels.

<u>Section 6.</u> Determination of Solid Waste Assessed Costs; Establishment of Final Solid Waste Assessment Rates.

- A. The Solid Waste Assessed Costs to be assessed and apportioned among benefitted parcels for Fiscal Year 2017-2018 commencing October 1, 2017, is the amount determined in the Solid Waste Assessment worksheet, attached as Exhibit "A" to this Resolution. The approval of the Estimated Solid Waste Assessment Rate Schedule by the adoption of this Final Assessment Resolution determines the amount of the Solid Waste Assessed Costs.
- B. The estimated Solid Waste Assessments specified in the Estimated Solid Waste Assessment Rate worksheet are hereby established to fund the specified Solid Waste Assessed Costs determined to be assessed in Fiscal Year 2017-2018 commencing on October 1, 2017.

C. The estimated Solid Waste Assessments established in this Final Assessment Resolution for Fiscal Year 2017-2018 shall be the estimated assessment rates applied by the Town Administrator or Town Financial Administrator in the preparation of the Final Assessment Roll for the Fiscal Year commencing October 1, 2017, as provided in Section 7 of this Final Assessment Resolution.

<u>Section 7</u>. Final Assessment Roll.

The Town Administrator or Town Financial Administrator is hereby directed to prepare, or cause to be prepared, a Final Assessment Roll for the Fiscal Year commencing October 1, 2017, in the manner provided in the Code. The Assessment Roll shall include all Residential Assessed Parcels within the Assessment Rate Categories. The Town Administrator or Town Financial Administrator shall apportion the estimated Solid Waste Assessed Cost to be recovered through Solid Waste Assessments in the manner set forth in this Final Assessment Resolution and the Report.

- A. A copy of this Final Assessment Resolution, documentation related to the estimated amount of the Solid Waste Assessed Cost to be recovered through the imposition of Solid Waste Assessments, and the preliminary Assessment Roll shall be maintained on file in the Office of the Town Clerk and open to public inspection. The foregoing shall not be construed to require that the preliminary Assessment Roll be in printed form if the amount of the Solid Waste Assessment for each parcel of property can be determined by the use of a computer terminal available to Town staff.
- B. It is hereby ascertained, determined, and declared that the method of determining the Solid Waste Assessments for residential solid waste services as set forth in this Final Assessment Resolution and the SWSAR report is as represented in Exhibit "A" and is a fair and reasonable method of apportioning the Solid Waste Assessed Cost among parcels of Assessed Property located within the Town.

<u>Section 8.</u> Confirming a Final Public Hearing.

The Town Council hereby confirms that a final public hearing was held at 6:00 p.m. on September 13, 2017, at the Southwest Ranches Council Chambers, 13400 Griffin Road, Southwest Ranches, Florida, 33330, at which time the Town Council received and considered comments on the Solid Waste Service Assessments from the public and affected property owners. Accordingly, the Town Council, at the final public hearing, considered the imposition of a Non-Advalorem Solid Waste Services Assessments and collection of such assessments on the same bill as ad valorem taxes by adoption of this Final Assessment Resolution.

- <u>Section 9.</u> **Notice by Publication.** The Town Council confirms that a notice of the public hearing authorized by Section 8 hereof in the manner and time provided in Section 12-53 of the Code was published no later than August 24, 2017.
- **Section 10. Notice By Mail.** The Town Council confirms, in the event circumstances described in the Ordinance so require, that the Town through the Broward County Property Appraiser has provided notice by mail to the Owner of each parcel of Assessed Property. Notices were mailed no later than Wednesday August 24, 2017. The notices are in compliance with the provisions of section 200.069(10)(a), Florida Statutes, and are consistent with the requirements of the Uniform Assessment Collection Act and the Ordinance.
- **Section 11. Severability**. If any word, phrase, clause, sentence, or section of this resolution is for any reason held unconstitutional or invalid, the invalidity thereof shall not affect the validity of any remaining portions of this Resolution.
- <u>Section 12.</u> Application of Assessment Proceeds. Proceeds derived by the Town from the Solid Waste Assessments shall be deposited into the Solid Waste Assessment Fund and used for the provision of solid waste services, facilities, and programs. In the event there is any change in net position remaining at the end of the Fiscal Year, such balance shall be carried forward and used only to fund solid waste services, facilities, and programs.
- **Section 13. Conflicts.** All Resolutions or parts of Resolutions in conflict herewith be and the same are hereby repealed to the extent of the conflict.
- **Section 14. Severability.** If any clause, section, or other part or application of this Resolution is held by any court of competent jurisdiction to be unconstitutional or invalid, in part or application, it shall not affect the validity of the remaining portions or applications of this Resolution.
 - **Section 15.** This Resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED by the Town Council of the Town of Southwest

Ranches, Florida, this <u>13th</u> day of <u>September</u>, 2017, on a motion by

and seconded	ed by	
McKay Breitkreuz Fisikelli Jablonski Schroeder	Ayes Nays Absent	
	Doug McKay, Mayor	
ATTEST:		
Duccell Mussia. Assistant Town Administr	two to w/Towns Clouds	
Russell Muñiz, Assistant Town Administ	trator/ rown Cierk	
Approved as to Form and Correctness:		
Keith Poliakoff, J.D., Town Attorney		
114370513.1		

Town of Southwest Ranches Proposed FY 2017/2018

Solid Waste Assessment Worksheet

Sources: EXHIBIT A

WastePro of Florida, Inc Contract Broward County Property Appraiser Munilytics Consultant Study

Description Description	 id Waste & lecycling	Вι	ılk Waste	Pr	Total oposed Y 17/18
% Allocation Direct Expenses Only	47%		53%		
Direct Expenses:					
Solid Waste Collection	\$ 395,986	\$	-	\$	395,986
Recycling Collection	\$ 102,309	\$	-	\$	102,309
Bulk Waste Collection	\$ -	\$	364,553	\$	364,553
Solid Waste Disposal	\$ 144,527	\$	-	\$	144,527
Bulk Waste Disposal	\$ -	\$	373,490	\$	373,490
Sub-Total Cost of Service	\$ 642,822	\$	738,043	\$ 1	,380,865
Less: Utilization of Unrestricted Net Position				\$	(300,894)
Sub-Total	\$ 642,822	\$	738,043	\$ 1	,079,971
Other Expenses					
Statutory Discount				\$	55,186
Collections Cost				\$	18,722
Townwide Personnel\Contractual Costs				\$	225,765
Total Solid Waste Assessment Expenses				\$ 1	,379,644

Based On Consultant Study

							,				
Assessment	Lot Sq	Ft. Range	Number of Units in Range	So	lid Waste Cost Per Unit	Bu	Ilk Waste Cost Per Unit	Total roposed ates FY 17/18	R	Total ssessed ates FY 16/17	fference: ncrease
Α	-	41,200	405	\$	250.10	\$	205.34	\$ 455.44	\$	389.65	\$ 65.79
В	41,201	46,999	423	\$	250.10	\$	240.98	\$ 491.08	\$	409.45	\$ 81.62
С	47,000	62,999	411	\$	250.10	\$	291.87	\$ 541.97	\$	433.30	\$ 108.66
D	63,000	95,999	446	\$	250.10	\$	314.37	\$ 564.47	\$	445.84	\$ 118.63
E	96,000	106,999	452	\$	250.10	\$	355.37	\$ 605.47	\$	469.34	\$ 136.13
F	107,000	>107,000	431	\$	250.10	\$	433.50	\$ 683.60	\$	510.01	\$ 173.59



Town of Southwest Ranches 13400 Griffin Road Southwest Ranches, FL 33330-2628

(954) 434-0008 Town Hall (954) 434-1490 Fax Town Council Doug McKay, Mayor Steve Breitkreuz, Vice Mayor Freddy Fisikelli, Council Member Gary Jablonski, Council Member Denise Schroeder, Council Member

Andrew D. Berns, Town Administrator Keith M. Poliakoff, JD, Town Attorney Russell Muniz, Assistant Town Administrator/Town Clerk Martin D. Sherwood, CPA, CGMA, CGFO, Town Financial Administrator

COUNCIL MEMORANDUM

TO: Honorable Mayor McKay and Town Council

VIA: Andrew D. Berns, Town Administrator

FROM: Martin D. Sherwood, Town Financial Administrator

DATE: 9/13/2017

SUBJECT: FY 2017-2018 Tentative Millage Rate

Recommendation

To conduct the statutorily required public hearing and to adopt a tentative millage rate resolution of 4.4629 mills (representing the Town of Southwest Ranches' Operating rate of 4.1017 and .3612 mills for Transportation Surface Drainage Ongoing Rehabilitation) for Fiscal Year 2017 – 2018 and establish a final public hearing date of Thursday, September 28, 2017.

Strategic Priorities

- A. Sound Governance
- B. Enhanced Resource Management

Background

To generate revenues sufficient for the financing of municipal government operations, municipalities are permitted to establish a millage rate which, when applied to the taxable valuation of properties, creates a taxable levy against real and personal property within the Town. This item provides for the adoption of a tentative millage rate, at a slightly reduced rate than the preliminary rate adopted on July 27th, 2017 to assist with funding the Fiscal Year 2017 – 2018 budget and would facilitate direction received from Council during our Budget

Fiscal Impact/Analysis

In July 2017, the Town Administrator and Town Financial Administrator transmitted a proposed budget document as required by the Town Charter. That document proposed a millage rate of 4.7605 mills and identified (on page 10) the effect that adoption of other rates was projected to have upon Town revenues.

Our Budget workshop held during August identified thirteen (13) revisions to both capital improvement projects and program modifications netting \$387,287 in projected savings and, correspondently, favorably reduces the tentative millage rate as follows;

F	DE SCRIPTION FY 2017-2018 Original Propo	sed Rate		PROPOSED	REVISED	Mer. Ideer.	MILLAGE IMPACT Incr./ (decr.)	ADJUSTED MILLAGE (Operating + TSDOR)	FY 2018 levy increase on \$250,000 taxable value
(T e	own of SWR Operating 4.380	1 + T SDOR						4.7605	\$141
	.3804 Rates)	D-4-							
	Maximum Super Majority	Rate							
1	Anticipated AFG Grant Reven	ie Proceeds	- Correction	\$0	(\$128,641)	(\$128 641)	(0.0989)	4.6616	\$116
Ľ.	Anadpaled Air C Clariff (Even		- 0011202011	90	(0120,041)	(0120,041)	(0.0000)	4.0010	0110
С	APITAL IMPROVEMENT PROJEC	TS							
	TH Complex Safety, Lightning		mprove.	\$98,425	\$0	(\$98,425)	(0.0756)	4.5860	\$97
	(retain \$7,500 Lightning component as			1		1411	1		
3	Suns hine Ranches Equestrian			\$25,700	\$0	(\$25,700)	(0.0197)	4.5663	\$92
4	Country Estates Park Perimet	er Fencing In	mprovement	\$27,700	\$10,700	(\$17,000)	(0.0131)	4.5532	\$89
	Pavement Striping and Marker			\$50,000			(0.0231)	4.5302	\$83
6	TSDOR	i		\$495,000	\$470,000	(\$25,000)	(0.0192)	4.5109	\$78
	PROGRAM MODIFICATIONS								
7	Comprehensive Plan Update			\$10,000	\$0	(\$10,000)	(0.0077)	4.5033	\$77
8	PROS Playground Equipment	Maintenano	e Services	\$36,000	\$18,000	(\$18,000)	(0.0138)	4.4894	\$73
	Infomation Technology Repla		ram	\$23,500	\$11,500	(\$12,000)	(0.0092)	4.4802	\$71
10	Town Hall Complex Exterior P	ainting		\$17,500	\$0	(\$17,500)	(0.0134)	4.4668	\$67
11	Townwide Vehicle Replaceme	nt (previous	ly not funded)	\$0	\$30,000	\$30,000	0.0231	4.4898	\$73
12	Stormwater Master Plan			\$50,000	\$0	(\$50,000)	(0.0384)	4.4514	\$64
13	Addition to FY 2018 Continge	ncy(001-390	0-519-99100)	\$1,206	\$16,185	\$14,979	0.0115	4.4629	\$66
(T (FY 2017-2018 Revised Propo own of SWR Operating 4.101 .3612 Rates) which also equ Y 2016-2017 combined Ado	7 + T SDOR als the						4.4629	\$66
	TOTALS			\$835,031	\$447,744	(\$387,287)	(0.2976)		

Overall, the millage rate for the Town of Southwest Ranches has been among the lowest in all of Broward County. The above revised FY 2018 tentative millage rate as well as the current rate for FY 2017, and historical rates for FY's 2016 and 2015, SWR has the seventh lowest rate (of 31) including the Transportation Surface Drainage Ongoing Rehabilitation TSDOR

millage component in all of Broward County for the combined operating and debt millage.

Pursuant to the aforementioned and the Exhibit A attached, a super-majority (4 of 5 Council members) may, by Florida Statute, set a rate as high as 4.7605. However, the super-majority maximum of 4.7605 mills is more than what is needed for proposed operations and would result in an increase of \$141 on \$250,000 of taxable value. The revised proposed not-to-exceed rate (operating plus TSDOR of 4.4629 mills) represents a combined \$66 increase (\$5.50/ monthly) in SWR portion of the total tax bill on \$250,000 taxable value as well as equals the current fiscal year 2016-2017 adopted millage rate. Therefore, the SWR portion of the total tax bill would remain less than 25% (24.18%) with the majority of the general fund operating portion (approx. 53%) dedicated to public safety operations. Additionally, the proposed rate represents a 6.33% increase over the roll-back rate (the percentage advertised as a tax increase).

The proposed tentative rate is within the maximum limit of a super-majority vote (4 of 5 votes required). However, if the Town Council should decide to increase the rate under consideration to the maximum super-majority rate (4.7605 mills), an additional \$387,287 would be available for FY 18 TSDOR or other FY 18 projects.

Staff Contact:

Martin D. Sherwood, Town Financial Administrator Richard Strum, Controller

ATTACHMENTS:

Description	Upload Date	Type
Reso 2017-xxxTentative Millage 2017-2018-TA Approved	9/6/2017	Resolution
Reso-FY 2018 millage maximums-Final-rev-Exhibit A	9/4/2017	Resolution

RESOLUTION NO. 2017 - xxx

A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA APPROVING AND ADOPTING THE TENTATIVE MILLAGE RATE FOR TAXATION OF REAL PROPERTY LYING WITHIN THE BOUNDARIES OF THE TOWN OF SOUTHWEST RANCHES FOR THE 2017-2018 FISCAL YEAR, COMMENCING OCTOBER 1, 2017 AND ENDING SEPTEMBER 30, 2018; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE.

- **WHEREAS,** the Town of Southwest Ranches, Florida is a municipality located in Broward County, Florida; and
- **WHEREAS,** pursuant to Section 200.065 (4)(E)(1), Florida Statutes, the Town Council is obliged to adopt its tentative millage rate prior to adoption of its tentative budget; and
- **WHEREAS,** the gross taxable value for operating purposes not exempt from taxation within Broward County has been certified by the County Property Appraiser to the Town of Southwest Ranches as \$1,369,860,300.
- **NOW, THEREFORE BE IT RESOLVED** by the Town Council of the Town of Southwest Ranches, Florida as follows:
- **Section 1:** The Fiscal Year 2017-2018 tentative operating millage rate for Town of Southwest Ranches is 4.4629 mills which is greater than the rolled-back rate of 4.1972 mills by 6.33 %.
- **Section 2:** The Town Council shall adopt a final millage rate at the Town Council meeting scheduled for Thursday, September 28, 2017, at 6:00 PM, at which meeting the final budget for the 2017-2018 Fiscal Year will be considered and approved.
- **Section 3: Severability.** If any one or more provisions of this Resolution shall be held contrary to any express provision of law or contrary to the policy of express law, though not expressly prohibited or against public policy, or shall for any reason whatsoever be held invalid, then such provision shall be null and void and shall be separate from the remaining provisions, and shall in no way affect the validity of all other provisions of this Resolution.
- **Section 4: Effective Date.** This Resolution shall take effect immediately upon its adoption.

PASSED AND ADOPTED by the Town Council of the Town of Southwest

Ranches, Florida, t	this <u>13th</u> day of <u>Septe</u>	<u>mber</u> , 20	17, on a motion	by
	and seconded	d by		
McKay Breitkreuz Fisikelli Jablonski Schroeder		Ayes Nays Absent		
ATTEST:		-	Doug McKay, Ma	 ayor
Russell Muñiz, Assi	istant Town Administ	rator/Tov	vn Clerk	
Approved as to For	rm and Correctness:			
Keith M. Poliakoff,	J.D., Town Attorney			

114370523.1

EXHIBIT A

Fiscal Year 2018 Millage Maximums and Related Information (Based on Certified Assessment Information)

Millage Name	Votes Required	Maximum Millage	Total Resulting Net Revenues	Net Revenue Change (from <u>original</u> proposed funding level)	FY 2018 levy increase on \$250,000 taxable value
Current Year Roll-Back Rate	3	4.1972	\$5,462,099	(\$733,060)	\$0
Maximum Majority Vote	3	4.3277	\$5,631,927	(\$563,232)	\$33
FY 2016-2017 Adopted Rate (Town of SWR Operating 4.0579 + TSDOR .4050 Rates)	4	4.4629	\$5,807,872	(\$387,287)	\$66
FY 2017-2018 Revised Proposed Rate (Town of SWR Operating 4.1017 + TSDOR .3612 Rates)	4	4.4629	\$5,807,872	(\$387,287)	\$66
FY 2017-2018 Original Proposed Rate (Town of SWR Operating 4.3801 + TSDOR .3804 Rates) Maximum Super Majority Rate	4	4.7605	\$6,195,159	\$0	\$141
Unanimous	5	10.0000	\$13,013,673	\$6,818,514	\$1,451



Town of Southwest Ranches 13400 Griffin Road Southwest Ranches, FL 33330-2628

(954) 434-0008 Town Hall (954) 434-1490 Fax Town Council
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Andrew D. Berns, Town Administrator Keith M. Poliakoff, JD, Town Attorney Russell Muniz, Assistant Town Administrator/Town Clerk Martin D. Sherwood, CPA, CGMA, CGFO, Town Financial Administrator

COUNCIL MEMORANDUM

TO: Honorable Mayor McKay and Town Council

VIA: Andrew D. Berns, Town Administrator

FROM: Martin D. Sherwood, Town Financial Administrator

DATE: 9/13/2017

SUBJECT: Fiscal Year 2017-2018 Adopted Budget

Recommendation

It is recommended that the first required public hearing be held and that Council approve the required first reading to adopt the Fiscal Year 2017 – 2018 budget, summarized as Exhibit A to the accompanying Ordinance.

Strategic Priorities

- A. Sound Governance
- B. Enhanced Resource Management
- C. Reliable Public Safety
- D. Improved Infrastructure
- E. Cultivate a Vibrant Community

Background

Each municipality within the State of Florida is required by State Statute to adopt a balanced budget through a statutorily prescribed deadline and process of two public hearings and in advance of the effective date of the budget. This item provides for the first public hearing on the Town of Southwest Ranches proposed Fiscal Year 2017 – 2018 budget and for adoption of the budget for that year. A second hearing is required and has been scheduled for

Thursday, September 28, 2017 @ 6pm.

Fiscal Impact/Analysis

The Town of Southwest Ranches budget process began in February and has included revisions resulting from external projections (insurance, State of Florida revenues, and contractual and cost estimates/changes) and from discussions / budget workshops with Town Advisory Boards and the Town Council. In July, staff presented a balanced proposed budget as required by the Town Charter. All subsequent revisions are reflected within the budget proposed for consideration tonight.

Exhibit A to the accompanying ordinance presents the Fiscal Year 2017 – 2018 Town of Southwest Ranches Proposed Budget, as revised in summary form. The summary reflects the fund aggregate revenues and expenditures for each fund as provided to the Town Council in July 2017, as revised and reduced pursuant to further direction received from Town Council during the August 2017 workshop in the amount of \$387,287 enabling the current fiscal year 2017 millage rate to be retained for FY 2018. The adoption of this revised summary limits Town expenditures to the appropriations for each fund and provides implicit support for the detailed spending plan presented by Staff.

Technically, it does not limit the allocation of the appropriated resources, but it does place a limit on the Town's total appropriations. Fortunately, there seems to be general consensus that the FY 17 / 18 detailed Proposed Budget as revised, meets Town Council objectives without overly burdening taxpayers or any other interested party. The budget which is represented by the summary seeks to balance progress and governmental spending. It also reflects Town Council funding priorities and direction received through September 13, 2017.

What it Includes:

The budget proposed for consideration tonight is balanced at the Town of Southwest Ranches' operating millage rate of 4.1017 mils plus .3612 mils for an on-going project which will make improvements and is committed to roadways Townwide (4.4629 mills in total). The budget includes funding for the fourth year of the Transportation Surface Drainage Ongoing Rehabilitation (TSDOR) project at \$965,000.

Additional capital improvements which are funded include: Town Hall Complex Safety and Lightning Improvements (\$12,500), further improvements at Calusa Corners and Country Estates parks (\$50,000 and \$10,700, respectively), Frontier Trails Conservation area improvements (\$100,000), PROS Entranceway Signage (\$15,000), Public Safety-Fire Rescue Modular Facilities (\$216,315), Fire Wells Replacement/Installation (\$30,000) and continued funding for Drainage Improvement projects, Pavement Striping and Marking, and Guardrails installation (\$805,510, \$20,000, and \$10,000, respectively).

Beyond the capital improvements, there are a number of new or modified programs (Program Modifications) funded within the tentative budget. These include: Information Technology replacement program (\$11,500), and Townwide Vehicle Replacement (\$30,000), Quality of

Life/Service improvements comprising Town Hall Council Chamber floor replacement (\$15,000), and PROS playground equipment maintenance program (\$18,000),. The budget includes funding for a variety of replacement programs related to Fire Protective Services. The Fire Protective Services replacement programs which are funded include: bunker gear (\$1,308), self-contained breathing apparatus (SCBA) equipment acquisition and replacement program (\$77,929 net of anticipated grant proceeds), communication equipment replacement (\$51,305), master stream deck hose gun replacement (\$4,296) and Volunteer Fire Department Vehicle replacement (\$38,447).

Finally, the proposed budget, maintains (and in some instances, improves) the high levels of service which the residents of The Town of Southwest Ranches desire and have come to expect. Particularly noteworthy, the budget assumes **no change** in Volunteer Fire protection services operations imposed since January 1, 2015.

Final Notes on Fiscal Impact:

Adoption of this budget has an impact on the General Fund unassigned and restricted Building and Fire Control Fund Balances, respectively as well as both the Capital Project assigned, committed, and restricted Transportation Fund Balances. Unassigned, and restricted General Fund as well as Capital Project and Transportation Fund Balances will decrease by \$907,240 in total. (\$148,425 + \$49,785 + \$204,030 + \$505,000, respectively) as they are utilized to fund desired capital projects and program modifications: 1) \$148,425 of unassigned General Fund Fund Balance will be used to fund a multiple combination of the above capital improvements and program modifications. 2) \$49,785 in total combined of General Fund restricted: Fire Control Fund Balance (\$44,785) and Building Fund Balance (\$5,000). 3) \$204,030 in total combined of assigned and restricted Capital Project Fund Balance (\$20,000 + \$171,530 + \$12,500, respectively) will be used to fund the Frontier Trails Conservation area, Fire Rescue Modular Facility, and Town Hall Complex Safety and Lightning Improvements CIP's, respectively. 4) \$505,000 in total of Transportation Fund committed and restricted Fund Balance will be used to fund TSDOR (\$495,000) and continued funding for the Guardrails Installation project (\$10,000).

Modifications to the proposed budget at this point may be made. Increases to appropriations after this hearing would result in significant costs to re-advertise. If a final budget is not approved by October 1, 2017, the Town of Southwest Ranches is bound by Florida law to continue with an extension of the prior year's budget on a monthly basis until such time as a final budget is properly advertised, goes through a public hearing process and is approved.

Staff Contact:

Martin D. Sherwood, Town Financial Administrator Richard Strum, Controller

ATTACHMENTS:

Description	Upload Date	Type
ORD 2017-xxx Adopted Budget 2017-2018 TA Approved	9/6/2017	Ordinance
FY 2017-2018 Budget Summary-EXHIBIT A	9/5/2017	Resolution

ORDINANCE NO. 2017-xxx

AN ORDINANCE OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA, APPROVING THE BUDGET OF THE TOWN OF **SOUTHWEST RANCHES FOR FISCAL** YEAR 2017-2018, COMMENCING OCTOBER 1, 2017 AND ENDING SEPTEMBER 30, 2018; PROVIDING FOR A BUDGET BASIS; PROVIDING FOR EXPENDITURE OF FUNDS; PROVIDING FOR CARRYOVER OF **NOTICE**; **FUNDS: PROVIDING FOR PROVIDING FOR** SEVERABILITY; PROVIDING FOR CONFLICT; AND, PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, the Town of Southwest Ranches is a municipality located in Broward County, Florida; and

WHEREAS, a public hearing was held on the tentative millage and budget on September 13, 2017; and

WHEREAS, a Public Hearing on the Town of Southwest Ranches' final budget for Fiscal Year 2017-2018 will be held at 6:00 P.M. on Thursday, September 28, 2017, at the Southwest Ranches Council Chambers, 13400 Griffin Road, Southwest Ranches, Florida, 33330; and

WHEREAS, the amount available from taxation and other revenues equals the total appropriations for expenditures and reserves.

NOW, THEREFORE, BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF SOUTHWEST RANCHES, FLORIDA THAT THE FOLLOWING ORDINANCE IS CREATED IN ACCORDANCE WITH THE TOWN CHARTER:

Section 1: Budget Adoptions. The Town of Southwest Ranches budget for Fiscal Year 2017-2018, a copy of which is attached hereto and incorporated herein by reference as Exhibit "A," is hereby approved and adopted and shall become effective at the beginning of the 2017-2018 Fiscal Year, and the Town's funds may be expended commencing October 1, 2017 and ending September 30, 2018.

Section 2: Budget Basis. The proposed expenditures in the budget are as shown in the budget and by reference made a part hereof. The budget is based upon the gross taxable value of real and personal property of \$1,369,860,300.

Section 3: Expenditure of Funds. No funds of the Town shall be expended except pursuant to duly approved appropriations or for the payment of bonds, notes, or other indebtedness duly authorized by the Council and only from such funds so authorized.

Year 2 subsequ	2016-2017 adoruent resolutions	Carryover of Fur oted budget as well as indicated in Section may be used and exper	as budge of this 0	et amendmen Ordinance not o	nts pursuant t expended durin	to
_	cal Year 2017-20	Amendments. The D18, may be amended,			_	
certified	d copies of this	Notice. The Towns Ordinance to the Euler Collector and the Florian Collector and Collector a	Broward Co	ounty Property	/ Appraiser, th	
Ordinar policy of for any and sha	nce shall be hel of express law, to reason whatsoo all be separate	Severability. If a d contrary to any explosure hough not expressly pever be held invalid, the from the remaining prisions of this Ordinance	press provisorohibited of hen such provisions, a	sion of law or r against publi rovision shall	contrary to the contrary to th	ne all id
of Ordi	inances or parts	Conflict. That all of Ordinances, and a aled to the extent of so	all Resolution	ons, or parts of		
	Section 9: iately upon its ac	Effective Date. loption.	This C	ordinance sha	all be effectiv	⁄e
P/	ASSED ON FIRS	ST READING this	_ day of	, 20	17 on a motion	ì
made b	ру	and secon	ded by		·	
P/	ASSED AND AD	OPTED ON SECOND	READING	this day o	of	_
	, 2017, on a mot	ion made by		and s	seconded by	
[[-	Breitkreuz Fisikelli	·	Ayes Nays Absent			
		[Signatures on Fol	llowing Pag	je]		

	Doug McKay, Mayor
ATTEST:	
Russell Muñiz, Assistant Town Administrator/1	Town Clerk
Approved as to Form and Correctness:	
Keith M. Poliakoff, J.D., Town Attorney	

114370413.1

BUDGET SUMMARY

Town of Southwest Ranches, Florida - Fiscal Year 2017 - 2018

THE PROPOSED OPERATING BUDGET EXPENDITURES OF THE TOWN OF SOUTHWEST RANCHES ARE 16.0% MORE THAN LAST YEARS TOTAL OPERATING EXPENDITURES

General Fund 4.4629

0.0000

Voted Debt

First Public Hearing: Exhibit A

Wednesday, September 13, 2017 @ 6:00pm

ESTIMATED REVENUES:		GENERAL FUND	CAPITAL PROJECTS FUND	TRANSPORTA- TION FUND	VOLUNTEER FIRE FUND	DEBT SERVICE FUND	SOLID WASTE FUND	TOTAL ALL FUNDS
TAXES: M	illage per \$1,000							
Ad Valorem Taxes	4.4629	5,807,872	0	0	0	0	0	5,807,872
Ad Valorem Taxes	0.0000 (voted debt)	0	0	0	0	0	0	0
Franchise /Utility Taxes		1,905,247	0	0	0	0	0	1,905,247
Sales & Use Taxes		615,270	0	0	0	0	0	615,270
Permits/Licenses/Inspection	ns	695,665	0	0	0	0	0	695,665
Intergovernmental		128,641	100,000	668,396	0	0	0	897,037
Charges for Services		136,700	0	0	0	0	1,320,364	1,457,064
Fines & Forfeitures		270,500	0	0	0	0	0	270,500
Loan Proceeds		0	0	0	0	0	0	0
Special Fire Assessment		2,033,226	0	0	0	0	0	2,033,226
Miscellaneous Revenues		136,763	30,000	500	10,000	0	5,700	182,963
TOTAL SOURCES		11,729,884	130,000	668,896	10,000	0	1,326,064	13,864,844
Interfund Transfers - In		225,765	70,485	1,043,478	149,324	970,670	0	2,459,722
Fund Balance/Reserves/Ne	et Assets	198,210	204,030	505,000	38,447	0	300,894	1,246,581
TOTAL REVENUES, TRAN	ISFERS & BALANCES	12,153,859	404,515	2,217,374	197,771	970,670	1,626,958	17,571,147
EXPENDITURES/EXPENS	ES							
General Government		2,076,711	0	0	0	0	0	2,076,711
Law Enforcement		2,670,000	0	0	0	0	0	2,670,000
Fire Rescue Services		3,774,071	216,315	0	197,771	0	0	4,188,157
Community Services (Plann	ning, Zoning & Engineering)	392,061	0	0	0	0	0	392,061
Physical Environment (Perr	nitting, Code, Roads/Solid Waste)	528,700	0	2,217,374	0	0	1,389,865	4,135,939
Parks, Recreation and Ope	n Space	434,791	188,200	0	0	0	0	622,991
Debt Service		0	0	0	0	970,670	0	970,670
Contingency		43,568	0	0	0	0	11,328	54,896
TOTAL EXPENDITURES/E	XPENSES	9,919,902	404,515	2,217,374	197,771	970,670	1,401,193	15,111,425
Interfund Transfers - Out		2,233,957	0	0	0	0	225,765	2,459,722
Fund Balance/Reserves/Ne	et Assets	0	0	0	0	0	0	0
TOTAL APPROPRIATED E RESERVES & BALANCES	EXPENDITURES TRANSFERS,	12,153,859	404,515	2,217,374	197,771	970,670	1,626,958	17,571,147

THE TENTATIVE, ADOPTED, AND/OR FINAL BUDGETS ARE ON FILE IN THE TOWN CLERK'S OFFICE (13400 GRIFFIN ROAD, SOUTHWEST RANCHES, FL 33330-2628) AS A PUBLIC RECORD.